Message Text

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E.O. 11652: N/A TAGS: ETRD, JA

SUBJECT: PHOSPHATE FERTILIZERS

REF: (A) STATE 20889, (B) 77 STATE 289459, (C) 77 TOKYO 11117

- 1. SUMMARY: GOJ REACTION TO OUR REPRESENTATION ON IMPORTS OF PHOSPHATE FERTILIZERS HAS BEEN TO REPEAT ITS EARLIER STATEMENTS THAT THE GOJ IS NOT ORCHESTRATING A TRADE RESTRICTIVE POLICY, AND THAT REDUCED IMPORTS ARE VOLUNTARY ACTIONS BY JAPANESE BUYERS. GIVEN THE SEVERELY DEPRESSED STATE OF JAPAN'S CHEMICAL FERTILIZER INDUSTRY AND ITS DETERMINED RESISTANCE TO INCREASED IMPORTS OF SECONDARY PHOSPHATE COMPOUNDS, WE DO NOT EXPECT A POSITIVE REACTION TO OUR PROTESTS FROM GOJ OFFICIALS. END SUMMARY.
- 2. EMBASSY DELIVERED AIDE MEMOIRE TO GOJ EXPRESSING CONCERN ABOUT RESTRICTIONS ON IMPORTS OF PHOSPHATIC FERTILIZER COMPOUNDS, AND WE HAVE BEEN INFORMED THAT NO RESTRICTIONS HAVE BEEN IMPOSED. IMPORTERS, WE ARE TOLD, AFTER CONSULTATIONS WITH MITI, HAVE RECEIVED "ADVICE" AND HAVE "VOLUNTARILY" DECIDED TO RESTRICT THEIR INTAKE OF SECONDARY PHOSPHATE COMPOUNDS. THIS RESPONSE ESSENTIALLY RESTATES THE MITI VIEW REPORTED IN REF C.

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3. WHATEVER WE MAY THINK OF SUCH "ADVICE" AND "VOLUNTARY" RESPONSES, IT IS CLEAR THAT MITI IS STRONGLY COMMITTED TO SEEKING RELIEF FOR ONE OF JAPAN'S MOST SEVERELY DEPRESSED INDUSTRIES. WITH OPERATIONS CURRENTLY AT LESS THAN 50 PERCENT OF CAPACITY, CHEMICAL FERTILIZER PRODUCERS ARE A PRIME TARGET FOR GOJ-SPONSORED RESTRUCTURING PROGRAMS THAT

WOULD RESULT IN SUBSTANTIAL CUT-BACKS OF FACILITIES AND EMPLOYEES. ANY MOVE THAT WOULD EXACERBATE THIS PROBLEM, SUCH AS INCREASED IMPORTS OF FERTILIZER COMPOUNDS OR ESTABLISHMENT OF NEW PRODUCTION FACILITIES IN JAPAN, WOULD OBVIOUSLY MEET STRONG INDUSTRY/MITI OPPOSITION. A GOOD EXAMPLE OF THIS ATTITUDE IS THE FRIGID RECEPTION ACCORDED BY JAPANESE GOVT AND INDUSTRY OFFICIALS TO A RECENT ATTEMPT BY BEKER INTERNATIONAL TO ESTABLISH A CHEMICAL FERTILIZER FACTORY HERE.

4. IN PRINCIPLE, WE CAN TAKE ISSUE WITH GOJ EFFORTS
TO PROP UP AN UNCOMPETITIVE INDUSTRY THROUGH MAINTAINING AN ARTIFICALLY HIGH DOMESTIC PRICE FOR
PHOSPHATIC FERTILIZER COMPOUNDS AND (IN FACT IF NOT
IN NAME) RESTRICTING LESS EXPENSIVE IMPORTS. IN
PRACTICE, OUR ABILITY IN THIS CASE TO INFLUENCE GOJ
OFFICIALS THROUGH QUESTIONS AND AIDE-MEMOIRES IS
LIMITED. GIVEN THE DETERMINED, EVEN EMOTIONAL DOMESTIC
INDUSTRY RESISTANCE TO EXPANDED IMPORTS OF PHOSPHATE
COMPOUNDS, MITI IS UNABLE TO BUDGE FROM ITS PRESENT
POSITION.
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